Findings from the 6th Balance of Care / Continuing Care Census

Census held 31 March 2011
Publication date – 28 June 2011
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About ISD
Scotland has some of the best health service data in the world combining high quality, consistency, national coverage and the ability to link data to allow patient based analysis and follow up.

Information Services Division (ISD) is a business operating unit of NHS National Services Scotland and has been in existence for over 40 years. We are an essential support service to NHSScotland and the Scottish Government and others, responsive to the needs of NHSScotland as the delivery of health and social care evolves.

**Purpose:** To deliver effective national and specialist intelligence services to improve the health and wellbeing of people in Scotland.

**Mission:** Better Information, Better Decisions, Better Health

**Vision:** To be a valued partner in improving health and wellbeing in Scotland by providing a world class intelligence service.

Official Statistics
Information Services Division (ISD) is the principal and authoritative source of statistics on health and care services in Scotland. ISD is designated by legislation as a producer of ‘Official Statistics’. Our official statistics publications are produced to a high professional standard and comply with the Code of Practice for Official Statistics. The Code of Practice is produced and monitored by the UK Statistics Authority which is independent of Government. Under the Code of Practice, the format, content and timing of statistics publications are the responsibility of professional staff working within ISD.

ISD’s statistical publications are currently classified as one of the following:

- National Statistics (ie assessed by the UK Statistics Authority as complying with the Code of Practice)
- National Statistics (ie legacy, still to be assessed by the UK Statistics Authority)
- Official Statistics (ie still to be assessed by the UK Statistics Authority)
- other (not Official Statistics)

Further information on ISD’s statistics, including compliance with the Code of Practice for Official Statistics, and on the UK Statistics Authority, is available on the [ISD website](https://www.isd.scot).
Introduction
This report presents findings from the 6th Balance of Care/Continuing Care census held on 31st March 2011. Previous censuses were held in September 2008, March and September 2009 and March and September 2010.

The census covered all patients who clinicians had assessed to meet the criteria for NHS Continuing Health Care (Category A), and certain other patients who did not meet the criteria for NHS Continuing Health Care but had been in hospital for over 1 year and for whom no estimated date of discharge had been set (Category B). Further information about the census is provided below and in Appendix 1.

This report presents:
- Summary age/gender information for Scotland, NHS Board of Treatment and Local Authority of Residence, based on both Category A and Category B patients (Tables 1 to 5).
- Specialty, Length of Stay and Location of Care information for Category A patients (NHS Continuing Health Care patients Tables 6 to 8)
- Specialty, Length of Stay and Location of Care information for Category B patients (those that had been in hospital for more than 1 year with no estimated date of discharge, Tables 9 to 11).

About the census
Previously there has been no method for identifying all patients who were receiving NHS Care that is on-going, non-acute care, delivered as an inpatient, and often over an extended period, either in hospital, hospice or care home. The census aimed to gather information on these patients.

It is intended that information from the census will:
- Support the need for information about shifting the balance of long term care for older people.
- Inform on the application of the NHS Continuing Health Care guidance.

Shifting the Balance of Care for Older People
The Scottish Government is committed to a shift in the balance of care to ensure that older people are cared for in their own homes or in a homely setting in the community, wherever possible. Information collected by the Scottish Government on Home Care Services and Care Homes will combine with this data to monitor shifts in the balance of care. Data from the census feeds into the Scotland Performs indicator - Increase the percentage of people aged 65 and over with high levels of care needs who are cared for at home (see link below).

http://www.scotland.gov.uk/About/scotPerforms/indicators

NHS Continuing Health Care guidance
NHS Continuing Health Care is a package of health care provided and solely funded by the NHS. Patients normally receive NHS Continuing Health Care in a hospital ward, hospice or a contracted inpatient bed within an independent sector provider e.g. Care Home. The NHS, and not the local authority or individual, pays the total cost of that care. NHS
continuing health care may be for prolonged periods but not necessarily for life and entitlement should be subject to regular review.

In February 2008, the Scottish Government issued revised guidance on NHS Continuing Health Care to NHS Boards (see link below).


About Data Quality

The following points should be considered prior to drawing conclusions from the data presented.

- **Comparing data between NHS Boards/Local Authorities**
  It is important to note that the data represents a snapshot of the position at a certain point in time and that provision of NHS Continuing Health Care may vary across Scotland, comparison between areas should be made with caution.

- **Revised data**
  Validation of data, at both a local and a national level, has resulted in a small number of changes to the previously published figures. These data are marked as ‘Revised’ within each relevant table.

Acknowledgements

Thanks go to NHS Boards for their continued help in collating this data from local services and for their assistance in monitoring data quality.
Key points

- The number of NHS Continuing Health Care patients (Category A) has continued to decrease. In March 2011, 2099 patients were reported as Category A, this compares to 2285 in September 2010 (a fall of 8%) and 2495 in March 2010 (an overall fall of 16%). (Figure 1, Table 1)

- The 2099 patients reported as receiving NHS Continuing Health Care in March 2011, corresponds to a European age/sex standardised rate of 26 patients per 100 000 Scottish population. There is a significant variation in the rate for each NHS Board. NHS Western Isles and NHS Greater Glasgow and Clyde have the highest rates of Category A patients per 100 000 population, at 45 and 43 respectively, compared with 3 patients per 100 000 population in NHS Dumfries & Galloway. (Table 5)

- For those patients who do not meet the criteria for NHS Continuing Health Care but who have been in hospital for over one year and for whom no estimated date of discharge has been set (Category B), 496 patients were reported in March 2011, a rise of 26 patients (6%) from September 2010 and a rise of 82 patients (20%) from March 2010. This increase can in part be explained by (i) patients whose status has changed between censuses and (ii) patients who had previously been in hospital for less than a year but as at March 2011 their length of stay was over 1 year. (Figure 1, Table 1)

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Dumfries & Galloway were unable to provide complete data for September 2008 due to local operational issues. The figure presented for September 2008 refers to ‘Scotland, excluding Dumfries & Galloway’.
Results and Commentary

Number of patients reported, age group and gender (Tables 1, 2, 3, 4 and 5)

- All NHS Boards apart from NHS Borders showed a fall in the number of NHS Continuing Health Care patients between March 2010 and March 2011 (Figure 2, Table 1)

Figure 2 Change in number of Category A patients reported between March 2010 and March 2011

- The increase in patients who do not meet the criteria for NHS Continuing Health Care but who have been in hospital for over one year and for whom no estimated date of discharge has been set (Category B) is not reflected in all NHS Boards. (Table 1)

- Figure 3 below tracks the movement of patients from the March 2010 to the March 2011 census. The table presents details on whether patients were reported in March 2010 but not March 2011, changed to the other category between censuses, were reported in both censuses under the same category or were new to the census in March 2011.

- For Category A patients, 40% of patients who were reported in the March 2010 census did not appear in the March 2011 census, 27% of patients were new to the census in March 2011.

- For Category B patients, 39% of patients who were reported in the March 2010 census did not appear in the March 2011 census, 41% of patients were new to the census in March 2011.
## Figure 3  Tracking patients from March 2010 to March 2011

<table>
<thead>
<tr>
<th>Category A</th>
<th>Category B</th>
</tr>
</thead>
<tbody>
<tr>
<td>**Number of patients in March 2010 (with valid CHI number)**¹</td>
<td>2455</td>
</tr>
<tr>
<td><strong>Of which:</strong></td>
<td></td>
</tr>
<tr>
<td>(1) Not reported in March 2011 census</td>
<td>983</td>
</tr>
<tr>
<td>(2) Moved to other Category in March 2011</td>
<td>91</td>
</tr>
<tr>
<td>(3) Reported in both censuses</td>
<td>1381</td>
</tr>
<tr>
<td>(4) New to census in March 2011</td>
<td>672</td>
</tr>
<tr>
<td>(5) Moved from other Category in March 2011</td>
<td>21</td>
</tr>
<tr>
<td>**Number of patients in March 2011 (with valid CHI number)**¹</td>
<td>2074</td>
</tr>
</tbody>
</table>

¹ The March 2011 and March 2010 censuses were compared using the patient CHI number, therefore only those with a valid CHI are included in the matching process.

- In March 2011, 47% of the 2099 Category A patients were male, similar to previous censuses. For Category B patients, the proportion of males reported increased by 4 percentage points between March 2011 and March 2010 (69% in March 2011 compared with 65% in March 2010). (Table 2)

- The majority (75%) of Category A patients were aged 65 years and over. This compares to Category B patients where 25% were 65 years and over at the census date. (Table 2).

- Tables 3 and 4 present information on those aged 65 years and over and under 65 years by NHS Board and Local Authority of Treatment. For both Categories, there is variation across local areas in the percentage of patients aged 65 years and over. For example, 31% of Category A patients in NHS Grampian are aged 65 years and over, this compares to 81% in NHS Tayside. (Tables 3 and 4)

- Figures 4 & 5 present data on age group and gender from the March 2011 Census. Compared to females, there is a relatively higher proportion of Category A male patients in the younger age groups.

- For Category B patients, there is a relatively higher proportion of male patients in the younger age groups compared with females.
Figure 4 Percentage of Category A patients in each age group, March 2011

Figure 5 Percentage of Category B patients in each age group, March 2011

- Figure 6 compares by NHS Board, the European age/sex standardised rates for the patients receiving NHS Continuing Health Care in March 2011. (Table 5)
Figure 6 Number of Category A Patients expressed as European age/sex standardised rates per 100 000 population, March 2011
Specialty, Location of care and Length of stay for Category A patients (Tables 6, 7 and 8)

- The vast majority of all Category A patients were Psychiatry of Old Age (40%, 843 patients) and Geriatric Medicine (33%, 702 patients) at the time of the Census. (Table 6)
- The reported fall in the number of Category A patients is reflected in all Specialities apart from Learning Disability and GP Other than Obstetrics where the number of Category A patients has actually slightly increased. (Table 6)
- Of the 2099 Category A patients, 1600 (76%) were resident in hospital, 483 (23%) in a Care Home and 16 (1%) in other (includes supported housing and domiciliary patients). The reported fall in the number of Category A patients is a consequence of a fall in the number of those resident in hospital. (Table 8)
- The percentage of Category A patients with a length of stay of less than 1 year is similar to that found in both the September 2010 and March 2010 censuses. Of the 2099 Category A patients, 27% had been in hospital/care home for less than 1 year at the time of census, 22% had been in hospital/care home for between 5 and 10 years, a further 12% had been in hospital/care home for 10 years or more. (Table 7) Figure 7 shows the variation in length of stay for each specialty.

Figure 7 Length of Stay and Specialty for Category A patients, March 2011
Specialty, Location of care and Length of stay for Category B patients (Tables 9, 10 and 11)

- For Category B patients, the most common specialty was General Psychiatry (43% of the 496 patients), Learning Disability (19%) and Psychiatry of Old Age (17%). (Table 9)
- Of the 496 Category B patients, 484 (98%) were resident in hospital, 12 patients (2%) were located in care homes (includes NHS Beds on a contracted basis). (Table 11)
- 32% of all Category B patients in March 2011 had been in hospital/care home for between 1 to 2 years at the time of census, 23% had been in hospital/care home between 5 and 10 years, 18% for 10 years or more. (Table 10) Figure 8 shows the variation in length of stay for each specialty.

**Figure 8 Length of Stay and Specialty for Category B patients, March 2011**
### List of Tables within Workbook

<table>
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<th>Time period</th>
<th>File &amp; size</th>
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<tr>
<td>table1</td>
<td>Number of Patients in Category A and B by NHS Health board of Treatment.</td>
<td>September 2008 to March 2011</td>
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<tr>
<td>table2</td>
<td>Number of Patients in Category A and Category B by Gender and Age Group.</td>
<td>September 2008 to March 2011</td>
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<td>table3</td>
<td>Patients aged 65 years and over and Under 65 years, by NHS Health board of Treatment.</td>
<td>September 2008 to March 2011</td>
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<td>table4</td>
<td>Number of Patients aged under 65 years and 65 years and over by Local Authority of Residence.</td>
<td>March 2011</td>
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<td>table5</td>
<td>Number of Patients in Category A by NHS Health board of Treatment with European Age-Sex Standardised Rate per 100 000 population.</td>
<td>September 2008 to March 2011</td>
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<tr>
<td>table6</td>
<td>Specialty of Category A patients, by NHS Health Board of Treatment.</td>
<td>September 2008 to March 2011</td>
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<td>table7</td>
<td>Length of Stay for Category A1, patients by Specialty.</td>
<td>September 2008 to March 2011</td>
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<td>table8</td>
<td>Location of carer for Category A patients by Specialty.</td>
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<tr>
<td>table9</td>
<td>Speciality for Category B patients, by NHS Health Board of Treatment.</td>
<td>September 2008 to March 2011</td>
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<tr>
<td>table10</td>
<td>Length of Stay for Category B, patients by Specialty.</td>
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<td>table11</td>
<td>Location of carer for Category B patients, by Specialty.</td>
<td>September 2008 to March 2011</td>
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</tr>
</tbody>
</table>

### Contact

**Elaine Parry**  
Principal Analyst  
Elaine.Parry@nhs.net  
0131 275 6655

**Anne Stott**  
Senior Analyst  
Anne.Stott@nhs.net  
0131 275 6820
Further Information
Further information can be found on the ISD website
Appendix

A1 – Background Information

The patients who were included in the census were:

Category A: Patients who are receiving NHS Continuing Health Care as a result of a decision made under the terms of the guidance referred to on page 1 of this report. Note that although NHS Continuing Health Care may be provided in a hospital ward it may also be provided on a contractual basis in a hospice or care home.

Category B: Patients who do not specifically meet the criteria for NHS Continuing Health Care but who have been in hospital for over one year and for whom no estimated date of discharge has been set.

The following data items were collected:
- Location Code
- Location Name
- CHI Number
- Patient Identifier (If CHI unavailable)
- Patient Name
- Gender
- Date of Birth
- Date of Admission
- Ethnicity
- Specialty
- Patient’s postcode of residence

NHS Boards were instructed to carry out the census on the 31st March 2011. However, if there was local benefit in undertaking the national census on a date other than the 31st March NHS Boards could select a date up to 3 calendar days prior to the census date.

Under no circumstances could NHS Boards undertake the census outwith these timescales.
# A2 – Publication Metadata (including revisions details)

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<td>Publication title</td>
<td>Findings from the Balance of Care / Continuing Care Census</td>
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<tr>
<td>Description</td>
<td>Biannual publication presenting data on all patients who clinicians had assessed to meet the criteria for NHS Continuing Health Care and certain other patients who did not meet the criteria for NHS Continuing Health Care but had been in hospital for over 1 year and for whom no estimated date of discharge had been set.</td>
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<tr>
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<tr>
<td>Format</td>
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</tr>
<tr>
<td>Data source(s)</td>
<td>6 monthly Balance of Care / Continuing Care Census</td>
</tr>
<tr>
<td>Date that data is acquired</td>
<td>31 March 2011 (most recent census)</td>
</tr>
<tr>
<td>Release date</td>
<td>28th June 2011</td>
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<tr>
<td>Frequency</td>
<td>Biannual census, annual publication</td>
</tr>
<tr>
<td>Timeframe of data and timeliness</td>
<td>Biannual census - 31st March &amp; 30 September. Information is published annually. No delays between data availability and processing of data for publication</td>
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<tr>
<td>Continuity of data</td>
<td>To date, only 6 censuses have been held and there have been no major discontinuities of data. Within the publication, local authority of residence could not be presented until the 3rd Census due to lack of accurate recording of postcode of residence, this was noted in the relevant publication. To aid validation, we also requested a flag to denote those patients that were also delayed discharges - this information is not published.</td>
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</table>
| Revisions statement         | Previously published data are on occasion revised following comparison with more recent data received which highlight inconsistencies with historic data. These revisions are unplanned. It is likely that these revisions will continue until the Census is more embedded into local practices. Examples of errors are wrong dates of admission, incorrect categorisation of patients (NHS continuing care vs. in hospital for over 1 year), postcode of institution instead of original residence of patient. Due to the length of time that some
of these patients have been in hospital it has not always been possible to obtain original records and for this reason queries may still be included.

<table>
<thead>
<tr>
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<th>A copy of the Definitions and Data Recording manual can be found on our website.</th>
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<td>Relevance and key uses of the statistics</td>
<td>Findings from the Census support the Scottish Government to monitor Shifting the Balance of long term care for older people and also to inform on the application of the NHS Continuing Health Care guidance. The data can be used by NHS Boards to monitor patients in receipt of NHS Continuing Care and also to highlight those patients who have been in hospital for over 1 year, to ensure that they are in the most appropriate care setting.</td>
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<tr>
<td>Accuracy</td>
<td>Census data are subject to validation when data files are received by ISD. Validation reports are returned to NHS Boards for correction of data/verification of queries. The data is also cross checked with information received as part of the Delayed Discharge census which validates some of the patients received in each Census. Reported data are compared to previous Census figures.</td>
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<td>Completeness:</td>
<td>As part of the validation process, NHS Boards are provided with numbers reported from each hospital/care home and Specialty. They are invited to review and amend as required. It is therefore assumed that data received in 100% complete.</td>
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<tr>
<td>Comparability</td>
<td>There are currently no comparable/consistent sources of data available for UK comparison. The census does however collect data on whether the patient is a delayed discharge. This is used to validate whether a patient should have appeared on the Census.</td>
</tr>
<tr>
<td>Accessibility</td>
<td>It is the policy of ISD Scotland to make its web sites and products accessibly according to published guidelines.</td>
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<tr>
<td>Coherence and clarity</td>
<td>The publication includes sections on Introduction/background, data quality, key findings (including charts) and then tables.</td>
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<td>Value type and unit of measure</td>
<td>Number, percentage and European Age Standardised rate</td>
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<td>Disclosure</td>
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A3 – Early Access details (including Pre-Release Access)

Pre-Release Access
Under terms of the "Pre-Release Access to Official Statistics (Scotland) Order 2008", ISD are obliged to publish information on those receiving Pre-Release Access ("Pre-Release Access" refers to statistics in their final form prior to publication). The standard maximum Pre-Release Access is five working days. Shown below are details of those receiving standard Pre-Release Access and, separately, those receiving extended Pre-Release Access.

- Standard Pre-Release Access:
  - Scottish Government Health Department
  - NHS Board Chief Executives
  - NHS Board Communication leads

Extended Pre-Release Access
Extended Pre-Release Access of 8 working days is given to a small number of named individuals in the Scottish Government Health Department (Analytical Services Division). This Pre-Release Access is for the sole purpose of enabling that department to gain an understanding of the statistics prior to briefing others in Scottish Government (during the period of standard Pre-Release Access).

- Scottish Government Health Department (Analytical Services Division)