Publication Report

Delayed Discharges in NHS Scotland
Figures from January 2012 Census
Publication date – 28 February 2012

A National Statistics Publication for Scotland
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About ISD
Scotland has some of the best health service data in the world combining high quality, consistency, national coverage and the ability to link data to allow patient based analysis and follow up.

Information Services Division (ISD) is a business operating unit of NHS National Services Scotland and has been in existence for over 40 years. We are an essential support service to NHSScotland and the Scottish Government and others, responsive to the needs of NHSScotland as the delivery of health and social care evolves.

Purpose: To deliver effective national and specialist intelligence services to improve the health and wellbeing of people in Scotland.
Mission: Better Information, Better Decisions, Better Health
Vision: To be a valued partner in improving health and wellbeing in Scotland by providing a world class intelligence service.

Official Statistics
Information Services Division (ISD) is the principal and authoritative source of statistics on health and care services in Scotland. ISD is designated by legislation as a producer of ‘Official Statistics’. Our official statistics publications are produced to a high professional standard and comply with the Code of Practice for Official Statistics. The Code of Practice is produced and monitored by the UK Statistics Authority which is independent of Government. Under the Code of Practice, the format, content and timing of statistics publications are the responsibility of professional staff working within ISD.

ISD’s statistical publications are currently classified as one of the following:

- National Statistics (i.e. assessed by the UK Statistics Authority as complying with the Code of Practice)
- National Statistics (i.e. legacy, still to be assessed by the UK Statistics Authority)
- Official Statistics (i.e. still to be assessed by the UK Statistics Authority)
- other (not Official Statistics)

Further information on ISD’s statistics, including compliance with the Code of Practice for Official Statistics, and on the UK Statistics Authority, is available on the ISD website.
**Introduction**

A ‘delayed discharge’ is a hospital inpatient who has been judged clinically ready for discharge by the responsible clinician, in consultation with all agencies involved in planning the patient’s discharge, who continues to occupy a bed beyond the ready for discharge date. These patients are clinically ready to move on to a more appropriate care setting either within or outwith the NHS e.g. patient’s home, care home etc.

This publication summarises the latest census results on inpatients who are delayed discharges. The information was collected as part of a quarterly census and includes only those patients delayed on the census day.

The publication has been designed to support local agencies in the arrangements they make for the patient’s timely, appropriate and safe transfer to the next stage of care.

**Background**

For most patients, following completion of health and social care assessments, the necessary care, support and accommodation arrangements are put in place in the community without any delay in the patient's safe and appropriate discharge from hospital.

A delayed discharge occurs when a patient, clinically ready for discharge, cannot leave the hospital because the other necessary care, support or accommodation for them is not readily accessible and/or funding is not available e.g. to purchase a care home place.

**National Targets associated with Delayed Discharges**

Until recently, the national target was that no patient should be delayed in hospital for longer than 6 weeks from when they were clinically ready for discharge, This target was first met in April 2008 and continues to be the national 'standard' which is applied to delays.

In October 2011, two new targets were announced by the Scottish Government. These stated that by April 2013, no patient should wait more than 4 weeks from when they are clinically ready for discharge and subsequently by April 2015 no patient should wait more than 2 weeks until discharge. In some of the following Figures, information is presented to reflect these new targets (see Figures 1, 3).

**Presentation of Results**

This report presents information on the number of delayed discharges for the following geographical areas: Scotland, NHS Board (of treatment), Local Authority Partner and Community Health (and Care) Partnership is also presented.

It is recognised that there will be other patients ready for discharge who are outwith the agreed 6 week standard. These are classified as ‘Code 9’ cases. This includes patients such as those ‘Adults with Incapacity’ whose discharge process will take longer and therefore the 6 week standard does not apply. Code 9 cases are reported separately in this report and labelled to differentiate them from those cases which are included within the six week standard.
**Key points**

**Scotland**

At the January 2012 census there were 54 patients delayed for over 6 weeks. This compares with 69 at the October 2011 census and 168 at the January 2011 census.

At the January 2012 census, there were a total of 571 delayed discharges (excluding Code 9 cases –see below) in Scotland, compared with 675 at the October 2011 census and 790 at the January 2011 census.

At the January 2012 census, 197 patients were delayed over 4 weeks and 387 patients were delayed over 2 weeks.

**Principal Reason Category for Delay**

The principal reason for delay may change throughout the individuals’ period of delay as arrangements for discharge are put in place. The principal reasons applying for those who had been delayed over the 6 weeks at the January 2012 census (54 patients) were as follows

- Awaiting place availability in a care home (25 patients, 46%).
- Patients waiting to go home (14 patients, 26%).
- Community Care Assessment reasons (8 patients, 15%).

**Code 9 Cases**

At the January 2012 census, there were a further 283 patients reported as Code 9 delays (where the current maximum delay does not apply) Of these 63% (179 patients) were due to the Adults with Incapacity Act, 21% (59 patients) were due to patient exercising statutory right of choice, where an interim placement is not possible or reasonable, 12% (33 patients) were Code 9 (no secondary code) and the remaining 4% (12 patients) were awaiting place in a specialist residential facility. These proportions are similar to those shown in the October 2011 and January 2011 censuses.

Please refer to the Glossary for more details on Code 9 patients and AWI.
Results and Commentary

Trends in Delayed Discharges

Figure 1 presents the trend in the number of delayed discharges. Historically the number of delayed discharges decreased from its peak of 3096 in October 2001 to 434 in April 2008 when the zero target for delays over 6 weeks was first met. Since April 2008 the number of delays has fluctuated and there is some seasonality evident in the trend.

It is useful to compare the current quarter with the previous quarter’s census data, to observe recent changes, as well as with the same point last year (to remove any potential seasonal effect).

- At the January 2012 census there were 54 patients delayed for over 6 weeks. This compares with 69 at the October 2011 census and 168 at the January 2011 census.
- At the January 2012 census, there were a total of 571 delayed discharges in Scotland, compared with 675 at the October 2011 census and 790 at the January 2011 census.
- At the January 2012 census, 197 patients were delayed over 4 weeks and 387 patients were delayed over 2 weeks.

Table 1 shows this breakdown by NHS board and Local Authority Partner. Table 4 gives a more detailed breakdown by NHS board Local Authority Partner and Community Health (and Care) Partnership. [Link to all figures/tables]

Figure 1 NHS Delayed Discharges by delay; Scotland; April 2001 to January 2012

![Graph showing delayed discharges trend from 2001 to 2012](image)

Source: Delayed Discharges Census
Reasons for Delay Trends

Figure 2 shows the breakdown for over 6 week delays by reason for delay, the inset enlarges April 2008 onwards.

The principal reason for delay may change throughout the individuals' period of delay as arrangements for discharge are put in place. For example, 'awaiting assessment' may be the first identified principal reason for a patient then subsequently, the principal reason may change to awaiting the finalisation of the safe discharge arrangements.

At the January 2012 census of the 54 patients waiting to be discharged and delayed over 6 weeks the main reason for delay was reported as ‘Awaiting place availability in a care home’ (46%, 25 patients), ‘Patients waiting to go home’ (26%, 14 patients), ‘Community Care Assessment reasons’ (15%, 8 patients), ‘Other reasons’ (7%, 4 patients) and ‘Healthcare Assessment/Arrangements’ (6%, 3 patients).

In comparison, at the January 2011 census, of the 168 patients waiting to be discharged the main reason for delay was also reported as ‘Awaiting place availability in a care home’ (38%, 63 patients) but ‘Awaiting funding for a care home place’ was reported as the second most common reason (30%, 51 patients). ‘Awaiting funding for a care home’ place has not been a feature in any the last four censuses.

Figure 2 NHS Delayed Discharges over six weeks by reason for delay; Scotland; April 2001 to January 2012

Source: Delayed Discharges Census
Link to all figures/tables
Reasons and Duration of Delay at the January 2012 census

Figure 3 demonstrates that the principal reason for delay observed depends partly on how long the individual has been delayed at the census point. For instance the principal reason for delay for 71% of patients who had been delayed two weeks or less at the census point was ‘Awaiting a Community Care Assessment’. For those patients who had been delayed over 6 weeks, only 5% were ‘Awaiting a Community Care Assessment’.

The percentage of patients awaiting place availability in a care home increases as their length of delay increases - 16% of under 2 week patients, 26% of 2 to 4 week patients, 38% of 4 to 6 week patients and 46% of patients over 6 weeks reported being delayed due to awaiting place availability in a care home.

Table 2 shows detailed ‘reason for delay’ information for Scotland and Table 3 gives information on all delays by NHS Board, Local Authority Partner and Community Health (and Care) Partnership.

Figure 3 NHS Delayed Discharges Numbers by Principal Reason Group and duration of delay Scotland; as at January 2012 census

Source: Delayed Discharges Census
Link to all figures/tables
Code 9 Cases

The use of Code 9 only applies to patients ready for discharge who are outwith the agreed 6 week maximum delay standard. As stated above, this includes patients such as ‘Adults with Incapacity Act’ whose discharge process will take longer (see Glossary for further information on AWI).

In January 2012, there were 283 patients reported as Code 9 delays. Of these 63% were due to the ‘Adults with Incapacity Act’, 21% were due to ‘Patient exercising statutory right of choice, where an interim placement is not possible or reasonable’, 12% were ‘Code 9 (no secondary code)’ and the remaining 4% were ‘awaiting place in a specialist residential facility’.

In January 2012, 49 (17%) of Code 9 patients had been delayed for less than 6 weeks. This compares to 53 patients (19%) delayed for more than 6 months.

Figure 4 presents the reason and duration of delay for all code 9 cases. It shows that for each duration of delay time period, delays due to the Adults with Incapacity Act is the most common reason for delay.

Figure 4 Number of code 9 patients ready for discharge delayed in Scotland, by reason and length of delay; as at January 2012 census.

1 The Specialist Residential Facility reason codes have been grouped

Source: Delayed Discharges Census

Link to all figures/tables
Trends in Code 9s

Figure 5 shows trend data for all Code 9 patients along with the reason for delay.

Since October 2007, there has been some variation in the number of patients reported as Code 9, but on average just over 300 patients are reported in each Census. Figure 4 shows that patients delayed due to the ‘Adults with Incapacity Act’ account for the majority of Code 9 patients. The next most common Code 9 reason is ‘Patient exercising statutory right of choice’ followed by ‘Code 9 patients (with no secondary code)’.

Source: Delayed Discharges Census

Link to all figures/tables
Beds occupied by patients ready for discharge and Code 9 cases

Figure 6 provides an indication of the impact of delayed discharges and Code 9 cases on bed occupancy within the fourteen NHS Board areas. The bed figure is based on all NHS funded inpatient beds in Scotland which are reported to ISD.

The variation in the percentage of beds occupied by patients ready for discharge across NHS Board areas may be a result of differing local practices e.g. differences in specialty provision profile, bed availability, case mix, local discharge planning agreements and the availability of local care facilities (care home places etc). Caution is therefore recommended when comparing NHS Boards.

The occupancy rates for Delayed Discharges and Code 9 cases combined ranged from zero to 13% for all NHS Boards. Of the mainland Boards NHS Dumfries and Galloway had the smallest percentage of Delayed Discharges and NHS Fife had the largest percentage of Delayed Discharges.

There are a small number of patients experiencing a delay in discharge who are residents of local authorities outwith the NHS Board Areas in which they are being treated. These are classified as out-of-area cases. Out of area cases counts towards the NHS Board of treatment.

Figure 6 NHS Delayed Discharges and Code 9 Cases expressed as a percentage of Occupied Beds¹ by NHS Board area of treatment; as at January 2012 Census

¹ Provisional average daily number of occupied beds as at quarter ending 30 September 2011
Source: Delayed Discharges Census and ISD(S)1.
Link to all figures/tables
Glossary

Delayed Discharge
A delayed discharge is experienced by a hospital inpatient who is clinically ready to move on to a more appropriate care setting but is prevented from doing so for various reasons. The next stage of care covers all appropriate destinations within and outwith the NHS (patient’s home, nursing home etc). The date on which the patient is clinically ready to move on to the next stage of care is the ready for discharge date which is determined by the consultant/GP responsible for the inpatient care in consultation with all agencies involved in planning the patient’s discharge, both NHS and non-NHS (Multi-Disciplinary Team). Thus the patient is ready-for-discharge, but the discharge is delayed due to:

- Social care reasons
- Healthcare reasons
- Patient/Carer/Family-related reasons.

Patients delayed more than 6 weeks
It has been agreed for non-short stay facilities that there is a period of 6 weeks beyond the clinically ready for discharge date during which all assessment and follow-on arrangements are expected to be put in place. During this period:-

- the completion of the community care assessment may take place
- the patient may be discharged from hospital
- the patient may be transferred to another health specialty if their assessed need determines this
- the patient may be transferred to another health specialty to await discharge from hospital.

Ready for-discharge date
Ready for-discharge date is the date on which a hospital inpatient is clinically ready to move on to a more appropriate care setting. This is determined by the consultant/GP responsible for the inpatient medical care in consultation with all agencies involved in planning the patient’s discharge, both NHS and non-NHS (Multi-Disciplinary Team). The Team must be satisfied that it is safe and reasonable to transfer/discharge the patient. A patient who continues to occupy a hospital bed after his/her ready-for-discharge date during the SAME inpatient episode experiences a delayed discharge.

Reason
This is the reason why the patient has remained in the bed awaiting the finalisation of arrangements for his/her safe transfer. For the national census, the principal reason that applies to each patient at the census point is recorded.

Social Work Involvement
A patient ready for discharge is considered to have Social Work involvement if: EITHER - he/she has Principal Reason ‘Community Care Assessment’ or ‘Community Care Arrangements’; OR - he/she has Principal Reason in the ‘Patient/Carer/Family - related’ categories, OR Principal Reason not agreed, OR Principal Reason not recorded AND a date of referral for Social Care Assessment has been recorded.

Duration
This is the period of time to the census point that the patient has remained in the bed awaiting the finalisation of arrangements for his/her safe transfer.
Median/mean duration presentation, and frequency distribution
This publication presents information on durations up to the census point. Two summary measures are provided:

- Median duration - the middle value of any one set of duration values that are arranged in numerical order.
- Mean duration - an average duration, calculated by summing all duration values in any one set and dividing by the number of cases in that set.

The frequency distributions for duration commonly show a relatively large proportion of cases experiencing fairly short durations and a relatively small number with longer durations. The median may therefore be taken as the best indicator of a ‘typical’ duration for patients in a particular group (e.g. a particular NHS Board, or a particular reason category).

Adults with Incapacity (AWI)

Patients who are deemed clinically ready for discharge but need to remain in hospital because they are going through the Guardianship Order process are recorded as ‘Adults with Incapacity Act’ (code 9/51X) within the Delayed Discharges Census. It is recognised these patients may generally experience a delay longer than that which would normally be expected due to the required legal processes and procedures encountered in these cases.

Information on the recording and use of this code within the Delayed Discharges Census can be found in the Delayed Discharges Data Definitions and Recording Manual. Guidance on discharging patients who may lack capacity from hospital is in the good practice guide discharging patients who may lack capacity.
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<td><strong>See below</strong></td>
<td><strong>Excel [2596kb]</strong></td>
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<tr>
<td>Figure 1</td>
<td>NHS Delayed Discharges by length of delay; Scotland;</td>
<td>January 2001 to January 2012</td>
<td></td>
</tr>
<tr>
<td>Figure 2</td>
<td>NHS Delayed Discharges over six weeks by reason for delay; Scotland;</td>
<td>January 2001 to January 2012</td>
<td></td>
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<tr>
<td>Figure 3</td>
<td>NHS Delayed Discharges Numbers by Principal Reason Group and duration of delay Scotland;</td>
<td>as at January 2012 census</td>
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<tr>
<td>Figure 4</td>
<td>Figure 4 Number of code 9 patients ready for discharge delayed in Scotland, by reason and length of delay;</td>
<td>as at January 2012 census</td>
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<td>Figure 5</td>
<td>Number of code 9 patients ready for discharge delayed in Scotland, by reason for delay;</td>
<td>from October 2007 census to January 2012 census</td>
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<td>Figure 6</td>
<td>NHS Delayed Discharges and Code 9 Cases expressed as a percentage of Occupied Beds by NHS Board area of treatment;</td>
<td>as at January 2012 census</td>
<td></td>
</tr>
<tr>
<td>Table1</td>
<td>Number of NHS delayed discharges, by NHS board area of treatment and Local authority of residence,</td>
<td>as at January 2012, October 2011 &amp; January 2011</td>
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<tr>
<td>Table2</td>
<td>Principal reason for delay, number in short stay specialties, median and mean duration; Scotland</td>
<td>as at January 2012 census</td>
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<td>Table3 and Table3-CHP</td>
<td>Number of NHS delayed discharges; Principal reason group; by NHS Board area, of treatment &amp; Local Authority of residence and Community Health Partnership;</td>
<td>as at January 2012 census</td>
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<td>Table4 and Table4-CHP</td>
<td>Number of NHS delayed discharges; Duration of delay; by NHS Board area, of treatment &amp; Local Authority of residence and Community Health Partnership</td>
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<td>Table5</td>
<td>Number of code 9 patients ready for discharge delayed in Scotland; by reason, delay group and NHS Board,</td>
<td>as at January 2012 census</td>
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Contact
Anne Stott
Senior Information Analyst/Statistician
Anne.Stott@nhs.net
0131 275 6820

Further Information
Further information can be found on the ISD website

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# Appendix

## A1 – Publication Metadata (including revisions details)

<table>
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<tr>
<th>Metadata Indicator</th>
<th>Description</th>
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<td>Publication title</td>
<td>Delayed Discharges in NHSScotland</td>
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<tr>
<td>Description</td>
<td>This report provides the latest statistics on NHS hospital inpatients &quot;ready for discharge&quot; but whose discharge has been delayed, from a census of these patients. Figures are shown for Scotland and by NHS Board area of treatment, Local Authority partner and Community Health Partnership. Supplementary information on patients reported as having Complex Needs are also presented for Scotland and by NHS Board. The discharge of these patients is considered too complex to facilitate within 6 weeks and therefore they are not included in census totals but are reported separately.</td>
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<td>Theme</td>
<td>Health and Social Care</td>
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<tr>
<td>Topic</td>
<td>Access and Waiting Times</td>
</tr>
<tr>
<td>Format</td>
<td>PDF and Excel</td>
</tr>
<tr>
<td>Data source(s)</td>
<td>ISD Scotland, Delayed Discharges Quarterly Census.</td>
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<tr>
<td>Date that data are acquired</td>
<td>The census takes place on or around the 15th of the month (ISD receive the data within 8 working days of the census). In some areas there is local benefit in undertaking the national census on a date other than the 15th. For this reason, Partnerships can select a date up to 7 calendar days prior to the census date. Under no circumstances can NHS Boards undertake the census outwith these timescales. NHS Boards are required to inform ISD if their census has been undertaken on a date other than the 15th.</td>
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<tr>
<td>Release date</td>
<td>The last Tuesday of the month following the census.</td>
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<tr>
<td>Frequency</td>
<td>Quarterly</td>
</tr>
<tr>
<td>Timeframe of data and timeliness</td>
<td>The publication is considered timely.</td>
</tr>
<tr>
<td>Continuity of data</td>
<td>It is not possible to identify these reasons prior to the introduction of these new codes therefore counts attributable to them cannot be taken out of the census totals for censuses prior to their introduction.&quot;</td>
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<td>Revisions statement</td>
<td>Historic data is not revised and there are no planned revisions of the data.</td>
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<tr>
<td>Revisions relevant to this publication</td>
<td>This publication has no revisions.</td>
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<tr>
<td>Concepts and definitions</td>
<td>The data definition manual is published at <a href="http://www.isdscotland.org/Health-Topics/Health-and-Social-Community-Care/Delayed-Discharges/Guidelines/">http://www.isdscotland.org/Health-Topics/Health-and-Social-Community-Care/Delayed-Discharges/Guidelines/</a></td>
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<td>Relevance and key uses of the statistics</td>
<td>Key uses of Delayed Discharges information include; contribution to service planning, quality improvement and evidence based medicine; potential cost savings; supporting research activities; and providing comparative</td>
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<td>Information Services Division</td>
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| Accuracy          | The data is considered accurate. The data is validated locally and ISD carry out further validation checks on it. In consultation with NHS Boards, the data is then updated if required. |
| Completeness      | 100% of the data is used for analysis. |
| Comparability     | Not comparable outwith Scotland. |
| Accessibility     | It is the policy of ISD Scotland to make its web sites and products accessible according to published guidelines. |
| Coherence and clarity | All Delayed Discharges PDF reports are accessible via the ISD website at [http://www.isdscotland.org/Health-Topics/Health-and-Social-Community-Care/Delayed-Discharges/](http://www.isdscotland.org/Health-Topics/Health-and-Social-Community-Care/Delayed-Discharges/) In addition the tables and charts presented in the most recent reports are presented within an Excel workbook. |
| Value type and unit of measurement | Number of people delayed. |
| Disclosure        | The [ISD protocol on Statistical Disclosure Protocol](http://www.isdscotland.org) is followed. |
| UK Statistics Authority Assessment | Awaiting assessment by UK Statistics Authority. |
| Last published    | 29 November 2011 |
| Next published    | 29 May 2012 |
| Date of first publication | 4 December 2000 |
| Help email        | [Anne.Stott@nhs.net](mailto:Anne.Stott@nhs.net) |
| Date form completed | February 2012 |
A2 – Early Access details (including Pre-Release Access)

Pre-Release Access

Under terms of the "Pre-Release Access to Official Statistics (Scotland) Order 2008", ISD are obliged to publish information on those receiving Pre-Release Access ("Pre-Release Access" refers to statistics in their final form prior to publication). The standard maximum Pre-Release Access is five working days. Shown below are details of those receiving standard Pre-Release Access and, separately, those receiving extended Pre-Release Access.

Standard Pre-Release Access:

- Scottish Government Health Department
- NHS Board Chief Executives
- NHS Board Communication leads

Four Day Pre-Release Access:

- Directors of Social Work at Local Authorities
- Members of the National Advisory Group for Delayed Discharges and Continuing Care Information - NAGoDDCCi

Extended Pre-Release Access

Extended Pre-Release Access of 8 working days is given to a small number of named individuals in the Scottish Government Health Department (Analytical Services Division). This Pre-Release Access is for the sole purpose of enabling that department to gain an understanding of the statistics prior to briefing others in Scottish Government (during the period of standard Pre-Release Access).

- Scottish Government Health Department (Analytical Services Division)

Early Access for Management Information

These statistics will also have been made available to those who needed access to ‘management information’, i.e. as part of the delivery of health and care:

- Delayed Discharge Policy Manager within the Primary & Community Care Directorate, Partnership Improvement & Outcomes Division at Scottish Government.

Early Access for Quality Assurance

These statistics will also have been made available to those who needed access to help quality assure the publication:

- Delayed Discharge Policy Manager within the Primary & Community Care Directorate, Partnership Improvement & Outcomes Division at Scottish Government.