Prescribing & Medicines: Reimbursement and remuneration paid to dispensing contractors

Calendar and financial years 2013

Publication date – 17 December 2013
Introduction
Dispensing contractors, i.e. community pharmacists, dispensing doctors and appliance suppliers, are contracted by NHS Scotland to provide a service to the populace of Scotland. To ensure drugs are available for dispensing when a patient arrives with a prescription, dispensing contractors purchase drugs in advance.

Dispensing contractors receive two distinct types of payment:
- remuneration for the service they provide
- reimbursement for the drugs they dispense

Payments are derived from information gathered by Practitioner Services Division (PSD), after the pricing of prescriptions has taken place. Payments to dispensing contractors are made by PSD on behalf of the NHS Boards. Monthly data are published on a quarterly basis by ISD and a year-end summary is provided. The vast majority of payments are made to community pharmacies, and are broken down further to distinguish stock order payments and oxygen payments. An example of a stock order item is influenza vaccinations. Appliance suppliers provide larger items such as bandages and, more commonly, stoma appliances.

Dispensing doctors, as the name suggests, are general practitioners (GPs) who are also contracted to dispense medicines. This generally occurs in more remote areas with a smaller population, where a separate doctor’s surgery and pharmacy dispensary may not be practical or financially viable.

Data
The tables are intended to be used primarily as reference tables but may also be used to compare trends of payments from month to month. Information displayed is for total payments for Scotland and the main contents of the table are:

- Number of prescription items (including stock orders)
- Total gross ingredient cost (GIC) (the total cost of drugs and appliances before discount)
- Net ingredient cost (NIC) (the cost of drugs and appliances after deduction of any discount, plus special payments made to dispensing doctors)
- The ‘Gross total’ is arrived at by taking the net ingredient cost, and then adding all fees, expenses, adjustments, oxygen and VAT
- ‘Net total’ is the gross total with patient charges and previous advance payment deducted, and current advance payment added. Patient charges are the monies collected from prescription charges. Note however that income from pre-payment certificates is not reported.

Recent changes to data tables
Recently some changes have been made to the data tables in order to improve and clarify reporting. These changes do not affect the overall gross total, but provide additional information.
From the June 2013 release, ‘Community Migration Payments’ replaced ‘Transitional Payments’, which in turn replaced dispensing fees for most contractors from December 2004. Also split out since June 2013 are: ‘Community Migration Payment’, ‘CMS Capitation Payment’, ‘Quality & Efficiency Payment’, ‘Payment Supplement’ and ‘MCC Adjustment’, which were all previously included under the ‘Adjustments and other fees’ row.

In September 2013 Care Home Payments were shown separately for the first time, having been previously included in Community Migration Payments. They include the care home advance payment, a one-off payment to transition contractors to stabilise their payments.

From December 2013 advance payment information has also been added which affects the net total. Advance payments are paid to contractors by PSD, and depending on their dispensing volume for the month are adjusted for the next month’s payment. The net total subtracts the previous months advance payment and adds the current months advance payment. Data tables back to April 2013 have been updated to include these data. Also included in this release is a one-off non recurring Regulatory Pressures Payment, which was a payment of £200 to each contractor with July payments.

**Future changes to data tables.**

In line with the ongoing move out of transition for Community Pharmacy payments; the tables will show ongoing change until the final payment structure is settled. To be introduced with October payments are ‘Establishment’ and ‘Dispensing Pool’ payments, which will show in the next publication (March 2014). These will replace some of the existing payments, such as ‘Unscheduled Care’, ‘Payment Supplement’ and ‘Infrastructure Payments’. The ‘Dispensing Pool’ will also redistribute some of the money paid under ‘Community Migration Payment’ so that monthly value will half from October 2013. That payment will be phased out completely from April 2014. For further information on ongoing payment changes, see the Scottish Government circulars at: [http://www.sehd.scot.nhs.uk/pca/PCA2013(P)21.pdf](http://www.sehd.scot.nhs.uk/pca/PCA2013(P)21.pdf)
Key points

- The gross total payments to Scottish dispensing contractors increased from £558.4 million in the first 6 months of 2012/13 to £565.1 million in the first 6 months of 2013/14.

- The net ingredient cost (NIC) paid to dispensing contractors for drug reimbursement has increased from £454.6 million in the first 6 months of 2012/13 to £462.4 million in the same period in 2013/14. The cost of remuneration of services showed a slight fall from £103.8 million in the first 6 months of 2012/13 to £102.7 million in the same period in 2013/14.

- The gross ingredient cost (GIC) paid to dispensing contractors in the first 6 months of 2013/14, in respect of dispensing, was £483.2 million. This is an increase of £5.3 million (1.1%) compared to the same period in 2012/13.

- The number of prescription items dispensed in the first 6 months of 2013/14 was 49.2 million. This is an increase of 1.0 million items (2.0%) compared to the same time period in 2012/13. The number of prescription items for the first 6 months of 2012/13 was 48.2 million. This was an increase of 1.1 million (2.3%) compared to the same period in 2011/12.
Results and Commentary

The gross total payments to Scottish dispensing contractors increased from £558.4 million in the first 6 months of 2012/13 to £565.1 million in the first 6 months of 2013/14. Of the gross total 18.2% (£102.7 million) is attributed to the remuneration of service, a fall of £1.1 million compared to the first 6 months of 2012/13 (£103.8 million). The fees and allowances have been revised from July 2013 as explained in the Scottish Government circular PCA2012(P)21. The remaining 81.8% (£462.4 million) is attributed to the net ingredient cost (NIC) of drugs, showing an increase of £7.8 million on the same period the previous year (from £454.6 million).

The gross ingredient cost (GIC) of payments to dispensing contractors in the first 6 months of 2013/14, in respect of dispensing was £483.2 million. This is an increase of £5.3 million (1.1%) compared to the same time period in 2012/13. It should be noted that the number of items dispensed increased by slightly more over the same time period (2.0% or 1.0 million items) from 48.2 million items in the first 6 months of 2012/13 to 49.2 million items in the same period in 2013/14. Chart 1 shows the monthly GIC and number of items dispensed going back to April 2010.

Chart 1: Gross Ingredient Cost (GIC) and Number of Items dispensed, April 2010 – September 2013, Scotland

Chart 1 would indicate an annual trend in number of dispensed items, with a regular increase in December before a drop in dispensing in January – this reflects the general practice of people picking up extra repeat prescriptions before GP/ Pharmacy closures over the Christmas and New Year period. In December 2012 the steer from the Government was for members of the public to only pick up prescriptions they actually required which may explain the slightly lower number of items in comparison to previous years. In April

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1 Data for the first 6 months of 2012/13 was taken from the 18th December 2012 financial year remuneration release on the ISD website. Data for the first 6 months of 2011/12 was taken from the 20th December 2011 financial year remuneration release on the ISD website.
2011, prescription charges were abolished, which may partly explain the slightly higher number of items from then on.

The Chart also shows a decreasing trend of Gross Ingredient Cost. In April 2010, the cost per item was relatively high, but during 2012 it dropped, perhaps reflecting the decreasing cost of drugs such as Atorvastatin which came out of patent during 2012, as well as the reduced number of items being dispensed.
Glossary

Gross Ingredient Cost (GIC)  Cost of drugs and appliances reimbursed before deduction of any dispenser discount (note this definition differs from other parts of the UK).

Net Ingredient Cost (NIC)  Cost of drugs and appliances reimbursed after deduction of any dispenser discount (note this definition differs from other parts of the UK).

Community Pharmacy  A retail pharmacy outlet holding a contract with a Health Board to provide NHS pharmaceutical services.

Dispensing Doctor (practice)  Dispensing practices exist in those areas of Scotland where the population density is considered too low to support a pharmacy and where the NHS Board has determined that a dispensing service should be supplied.

Appliance Supplier  Appliance suppliers are a specific sub-set of NHS dispensing contractors who are contracted to supply approved medical devices on prescriptions (e.g. stoma).

Essential Small Pharmacy  Not all areas of Scotland that have a need for a pharmacy can support one due to the surrounding population density. The population may be such that insufficient business would be generated to make the business economically viable. The Essential Small Pharmacy Scheme (ESP) was introduced to help maintain a pharmacy service in such localities.

Number of Stock Order Forms  Number of stock orders placed directly by a prescriber e.g. influenza vaccinations. Stock Order Form GP10A is issued by a GP practice to top up items used by the practice for the immediate treatment of patients.

Patient Charges  Income generated from paid prescriptions (£0.00 per item as at 1 April 2011) - excludes prepayment certificates.

Gross cost  Net Ingredient Cost plus dispensing fees plus other fees and allowances centrally paid.

Part 7 items  Generic drug items included in part 7 of the Scottish drug tariff.

CMS  Chronic Medication Service.

MCC  Material Change of Circumstances.
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Further Information
Further information can be found on the ISD website

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Appendix

A1 – Background Information

How the data is obtained

Practitioner Services, a division of NHS National Services Scotland, processes all NHS prescriptions for payment of pharmacists, dispensing doctors and appliance suppliers. Hospital dispensed prescriptions are NOT included in the figures. Information Services Division (ISD) cannot say what proportion of the drug dispensed is actually consumed. These data do NOT include products purchased "over the counter". Prescriptions processed internally by Boards for payment purposes are NOT included in these data.

Items

An item relates to the number of ingredients dispensed, not an individual product written on a prescription i.e. if one product is an amalgamation of two ingredients this is counted as two items, not one.
## A2 – Publication Metadata (including revisions details)

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<th>Description</th>
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<td>Prescribing &amp; Medicines: Reimbursement and remuneration paid to dispensing contractors</td>
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<tr>
<td>Description</td>
<td>Dispenser remuneration looks at reimbursement and remuneration of payments made to Scottish dispensers of pharmaceuticals in the community. The publication also includes the volume and gross ingredient cost of prescriptions items dispensed.</td>
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<tr>
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<td>Topic</td>
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<tr>
<td>Format</td>
<td>Excel workbooks</td>
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<tr>
<td>Data source(s)</td>
<td>Prescribing Information System (PIS). All data held in PIS is sourced from Practitioner Services Division (PSD) within NHS National Services Scotland who are responsible for the remuneration and reimbursement of dispensing contractors within Scotland.</td>
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<td>Date that data are acquired</td>
<td>Data is acquired on a monthly basis from PSD following payment approximately two calendar months after the end of the month being claimed for payment by contractors</td>
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<td>Release date</td>
<td>17 December 2013</td>
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<tr>
<td>Frequency</td>
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<td>Timeframe of data and timeliness</td>
<td>Data covering financial and calendar year to 30 September 2013</td>
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<td>Continuity of data</td>
<td>Data is held in PIS for the most recent 10 years and is stored in archive files back to 1993/94. The definition of the main measures such as gross ingredient cost and number of items are unchanged over this period. Types and value of dispensing fees are agreed with the Scottish Government and set annually. Details can be found in the Scottish Drug Tariff and in Primary Care circulars issued by the Government. Drug products are first licensed as proprietary medicines but generic versions often appear once the original patent expires. This can affect the price and uptake of these drugs. The Scottish Government sets the reimbursement price of generic drug products via the Scottish Drug Tariff which is updated and issued quarterly.</td>
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<tr>
<td>Revisions statement</td>
<td>Data are sourced from monthly pharmacy payments data on an ongoing basis therefore once published there is no routine requirement to revise historical data. However occasionally adjustments are made to pharmacy payments retrospectively by PSD for example due to an administrative error. Retrospective revisions can also occur in the classification of drugs in the British National Formulary (BNF). Where either of these occur and are deemed to be</td>
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significant in line with ISD’s Revisions policy, a revision will be made to published data. This will be notified on the website.

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<th>Revisions relevant to this publication</th>
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**Concepts and definitions**
The data published in all these releases correspond to prescriptions that have been dispensed in the community in Scotland, i.e. dispensed by a pharmacy, dispensing doctor or appliance supplier. This includes prescriptions which were issued in another UK country but dispensed in Scotland. These data do not include prescription drugs that were supplied and administered to patients in a hospital setting. Prescriptions issued in hospital to patients on discharge and dispensed in the community are included.

**Relevance and key uses of the statistics**
These statistics are the primary source of data used to monitor the national community drugs bill within Scotland and the pharmacy contract agreed with dispensing contractors. They are also used to monitor national and local prescribing indicators covering both the quality and efficiency of prescribing in general practice.

**Accuracy**
The data is sourced from a payment system and routine monthly checks are carried out by PSD on a random sample of approximately 5% of prescription payments. These check all data captured for payment and the accuracy of the payment calculation and have a target accuracy of 98% which is routinely met. Data that is captured but is not mandatory for payment purposes can be of lower quality; principally this includes the prescriber code which links a prescription back to the individual prescriber e.g. GP and their organisation including NHS Board. Routine monitoring of unallocated prescriptions is carried out and correct codes are applied before publication. This ensures that unallocated prescriptions account for under 2% of all prescriptions. For remaining unallocated prescriptions, the prescribing NHS Board is assumed to be the same as the dispensing NHS Board.

**Completeness**
The Prescribing Information System holds information on 100% of NHS Scotland prescriptions dispensed within the community and claimed for payment by a pharmacy contractor (i.e. pharmacy, dispensing doctor or appliance supplier). It does not include data on prescriptions dispensed but not claimed (likely to be very small) or prescriptions prescribed but not submitted for dispensing by a patient. Some research has estimated these latter prescriptions to account for around 6% of all prescriptions issued to patients. Of course it is not possible to determine from payment data how much of the medicine dispensed to patients is actually taken in accordance with dosage instructions.
## Comparability

The main measures of drug ingredient cost and volumes of items dispensed in the community are comparable across the UK countries. However it should be noted that the Gross Ingredient Cost (GIC) within Scotland is equivalent to the Net Ingredient Cost (NIC) in England, i.e. the reimbursement cost of drugs before any pharmacy discounts are applied. Also each country determines its own dispensing fees based on separate contractual arrangements with dispensing contractors in each country. A common formulary called the British National Formulary (BNF) is used to classify drugs based on therapeutic use.

## Accessibility

It is the policy of ISD Scotland to make its web sites and products accessible according to published guidelines.

## Coherence and clarity

All prescribing tables are accessible via the ISD website. Prescribing statistics are presented within excel spreadsheets for NHS Scotland and where appropriate broken down by NHS Board.

## Value type and unit of measurement

The main units of measure of drug reimbursement costs are Gross Ingredient Cost (GIC) and Net ingredient cost (NIC) quantity. The latter takes account of pharmacy discounts, the rates for which are set by the Scottish Government in the Scottish Drug Tariff. There are a large number of individual dispensing remuneration fees paid to dispensing contractors details of which can be found in the Scottish Drug Tariff. The main measure of drug volume in this publication is items (the number of individual drug items on a prescription form). Further details and definitions can be found in the glossary.

## Disclosure

The ISD protocol on Statistical Disclosure Protocol is followed.

## Official Statistics designation

National Statistics.

## UK Statistics Authority Assessment


## Last published

24 September 2013

## Next published

26 March 2014

## Date of first publication

January 2002

## Help email

NSS.isdprescribing@nhs.net

## Date form completed

2 December 2013
A3 – Early Access details (including Pre-Release Access)

Pre-Release Access
Under terms of the "Pre-Release Access to Official Statistics (Scotland) Order 2008", ISD are obliged to publish information on those receiving Pre-Release Access ("Pre-Release Access" refers to statistics in their final form prior to publication). The standard maximum Pre-Release Access is five working days. Shown below are details of those receiving standard Pre-Release Access and, separately, those receiving extended Pre-Release Access.

Standard Pre-Release Access:
- Scottish Government Health Department
- NHS Board Chief Executives
- NHS Board Communication leads

Extended Pre-Release Access
Extended Pre-Release Access of 8 working days is given to a small number of named individuals in the Scottish Government Health Department (Analytical Services Division). This Pre-Release Access is for the sole purpose of enabling that department to gain an understanding of the statistics prior to briefing others in Scottish Government (during the period of standard Pre-Release Access).
- Scottish Government Health Department (Analytical Services Division)
A4 – ISD and Official Statistics

About ISD

Scotland has some of the best health service data in the world combining high quality, consistency, national coverage and the ability to link data to allow patient based analysis and follow up.

Information Services Division (ISD) is a business operating unit of NHS National Services Scotland and has been in existence for over 40 years. We are an essential support service to NHSScotland and the Scottish Government and others, responsive to the needs of NHSScotland as the delivery of health and social care evolves.

**Purpose:** To deliver effective national and specialist intelligence services to improve the health and wellbeing of people in Scotland.

**Mission:** Better Information, Better Decisions, Better Health

**Vision:** To be a valued partner in improving health and wellbeing in Scotland by providing a world class intelligence service.

Official Statistics

Information Services Division (ISD) is the principal and authoritative source of statistics on health and care services in Scotland. ISD is designated by legislation as a producer of ‘Official Statistics’. Our official statistics publications are produced to a high professional standard and comply with the Code of Practice for Official Statistics. The Code of Practice is produced and monitored by the UK Statistics Authority which is independent of Government. Under the Code of Practice, the format, content and timing of statistics publications are the responsibility of professional staff working within ISD.

ISD’s statistical publications are currently classified as one of the following:

- National Statistics (ie assessed by the UK Statistics Authority as complying with the Code of Practice)
- National Statistics (ie legacy, still to be assessed by the UK Statistics Authority)
- Official Statistics (ie still to be assessed by the UK Statistics Authority)
- other (not Official Statistics)

Further information on ISD’s statistics, including compliance with the Code of Practice for Official Statistics, and on the UK Statistics Authority, is available on the ISD website.

The United Kingdom Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Official Statistics. Designation can be broadly interpreted to mean that the statistics:

- meet identified user needs;
- are well explained and readily accessible;
- are produced according to sound methods, and
- are managed impartially and objectively in the public interest.

Once statistics have been designated as National Statistics it is a statutory requirement that the Code of Practice shall continue to be observed.